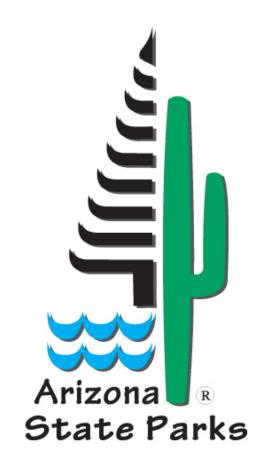
# Arizona State Parks Board June 15, 2010



AZStateParks.com

•Agenda Item D.1.

## Strategies and Options for Sustainable Funding

### Sustainable Funding

## Governor's Task Force on Sustainable State Parks Funding

March - October 2009

Arizona State Parks Board Strategic Planning

Through October 2009

### Sustainable Funding

#### **Options**

Legislative Referendum Citizen Initiative

#### **Factors**

- Champion?
- Likelihood of Success?
- Partners?
- Funding Sources?
- Strategies?
- Costs?

## **Budget Presentation**

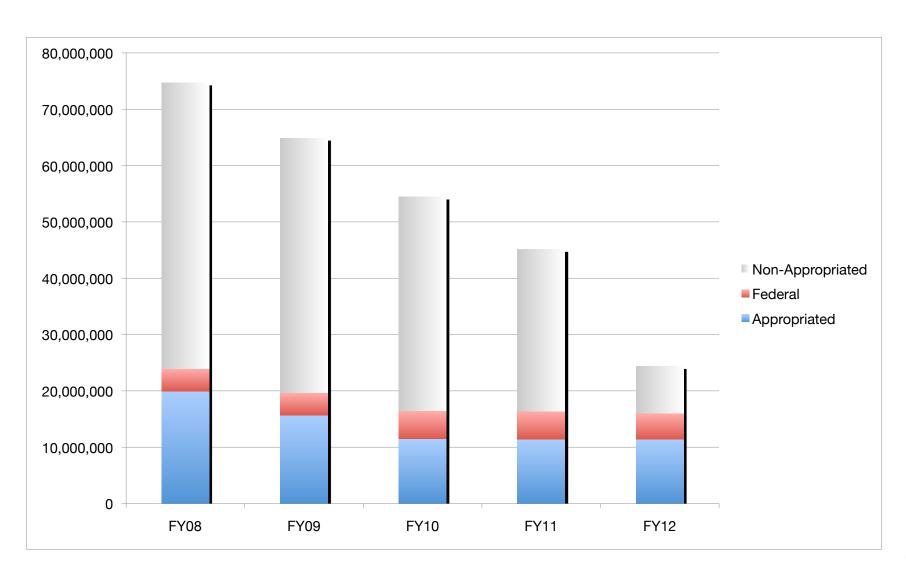
Agenda Item E.1.

## FY 2009-2011 Fund Sweeps

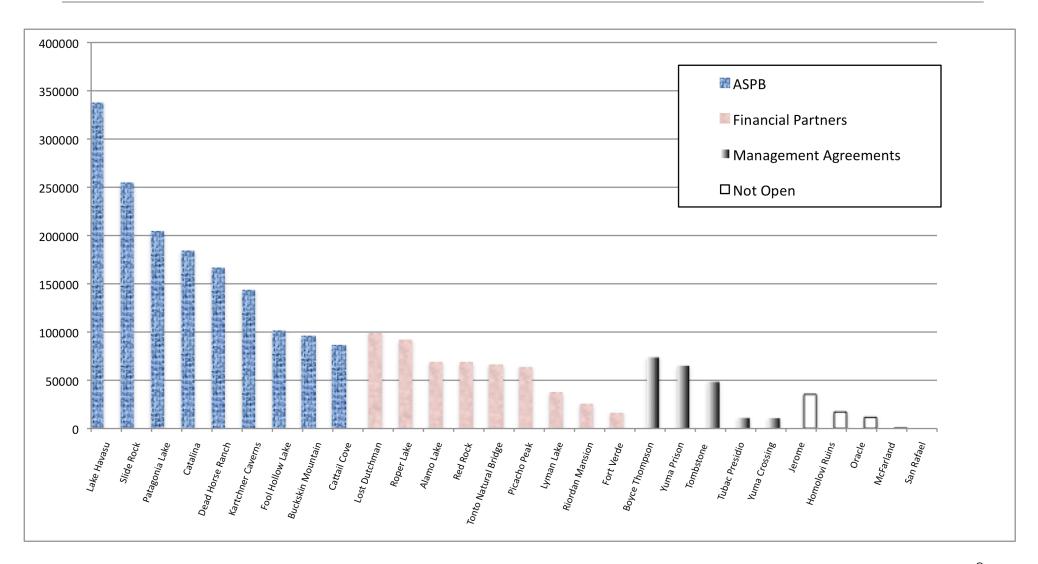
	FY 2009 - 11 Sweeps to benefit the State's General Fund											
<u>Fund</u>		FY 2009		FY 2010		FY 2011		Total				
General Fund	\$	5,112,200	\$	-	\$	-	\$	5,112,200				
Reservation Fund	\$	48,900	\$	96,600	\$	96,600	\$	242,100				
State Lake Improvement Fund	\$	16,820,300	\$	4,964,000	\$	873,500	\$	22,657,800				
Law Enforcement Boating Safety	\$	500,000	\$	-	\$	-	\$	500,000				
<b>Enhancement Fund</b>	\$	5,391,800	\$	5,487,100	\$	1,954,800	\$	12,833,700				
Off-Highway Vehicle Fund	\$	1,692,900	\$	584,100	\$	861,900	\$	3,138,900				
Heritage Fund	\$	4,978,100	\$	11,390,550	\$	10,000,000	\$	26,368,650				
Partnerships Fund	\$	5,900	\$	252,100	\$	68,300	\$	326,300				
Donations Fund*	\$	8,300	\$	213,900	\$	19,700	\$	241,900				
			\$	(213,900)			\$	(213,900)				
Publications Fund	\$	11,200	\$	202,900	\$	60,200	\$	274,300				
Totals	\$	34,569,600	\$	22,977,350	\$	13,935,000	\$	71,481,950				

<sup>\*</sup> Original FY 2009 5th Special Session sweep was reversed in the 2010 7th Special Session

## Agency Revenue Comparisons FY 2008 Through FY 2012



### FY 2009 Annual Visitation and Operating Status



## Key Operating Budget Assumptions for FY 2011- Policy Issues

- Keep parks open
- Local operating agreements are sustained for FY 2011, FY 2012, and FY 2013
- No additional Legislative Fund Reduction and Transfers (FRAT) or Excess Balance Transfers (EBTs)
- Full usage of Law Enforcement Boating Safety Fund (LEBSF) in FY 2011
- Mid-year loss of Land Conservation Fund funding
- Transition to more seasonal parks staff system-wide.
- Kartchner Caverns Throne/Rotunda room closes October
   15 December 15, 2010

## Key Operating Budget Assumptions for FY 2011- Policy Issues (Continued)

- Heritage Fund eliminated at the end of FY 2011
- Final two annual Tonto lease payments of \$980,600 paid from Heritage Fund, in FY 2011
- Set aside \$1.0 million of Operating Funds for contingency capital/maintenance projects in each year FY 2011, FY 2012 and FY 2013
- Jerome State Historical Park will open to the public
- Some seasonal staff expenses for Riordan, Red Rock, Fort Verde or other parks will be paid from operating funds
- Implement an on-line reservation system in FY 2011
- Spend donation dollars

## Key Operating Budget Assumptions for FY 2012 and FY 2013 - Policy Issues

- Maximize Enhancement Fund revenue appropriation request
- No continuation of Law Enforcement Boating Safety Fund for agency operations
- Request Kartchner Caverns special line item eliminated

### Definitions

### Useful Definitions of Budget Terms

- Appropriation Legislative authorization to expend monies for a specific purpose. Appropriated Funds are those funds where spending is authorized by annual fiscal year Legislative budget bills.
- Non-Appropriated Funds The Board's authority to expend non-appropriated funds is contained in Arizona Revised Statutes. Non-appropriated funds available to agencies are reviewed by the Legislature.
- Fund Offset An authority designation by the Legislature to use a replacement funding source, typically to replace General Fund monies
- Excess Balance Transfer (EBT) A "Sweep" or a draw from a fund's cash balance to the State's General Fund.
- Fund Reduction and Transfer (FRAT) A reduction of expenditure authority, and in the case of revenue generating funds- with a corresponding cash transfer to the State's General Fund.

### Appropriated Funds

#### General Fund

Enhancement Fund (Gate Fees)

Law Enforcement and Boating Safety Fund (LEBSF)

Reservation Surcharge Fund

### Non-Appropriated Funds

(Voter Protected)

#### Land Conservation Fund (\$20 Million)

- \$18 Million State Land Acquisition Grants
- \$2 Million for Agriculture Conservation

### Non-Appropriated Funds

(Special Funds)

Heritage Fund

**Publications Fund** 

State Lake Improvement Fund

State Parks Fund (Donations)

Off-Highway Vehicle Recreation Fund (OHV)

Arizona Trail Fund

Partnerships Fund

Investment Interest

#### Federal Funds

Federal Recreational Trails Fund

Federal Historic Preservation Fund

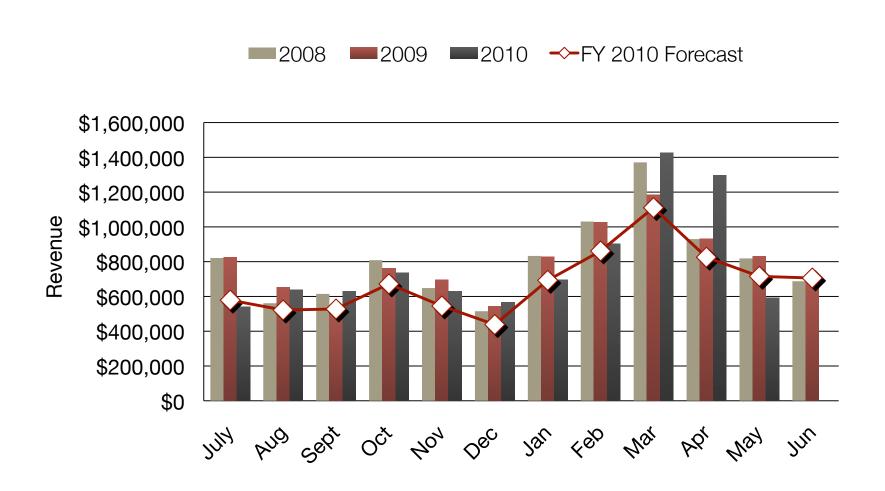
Federal Land and Water Conservation Fund

Other Federal Agreements

#### Revenue Forecast

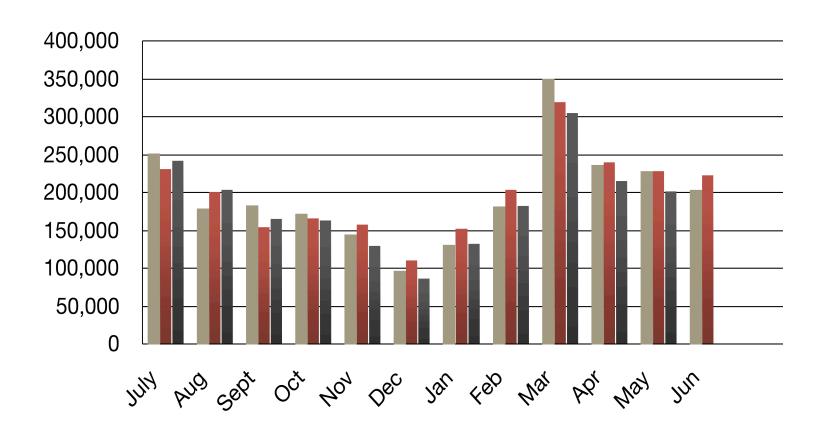
Enhancement Fund State Lake Improvement Fund Off-Highway Vehicle Recreation Fund All Funds-Interest Earnings

## Enhancement Fund FY 2008-FY 2010 Revenue



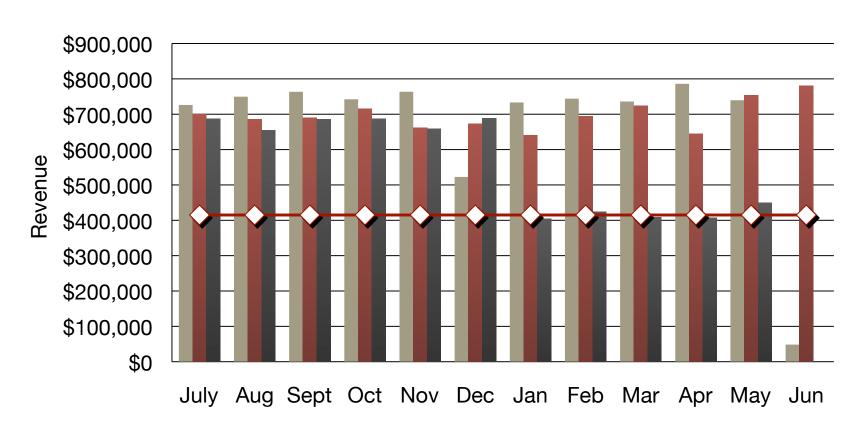
### FY 2008-FY 2010 Park System Attendance



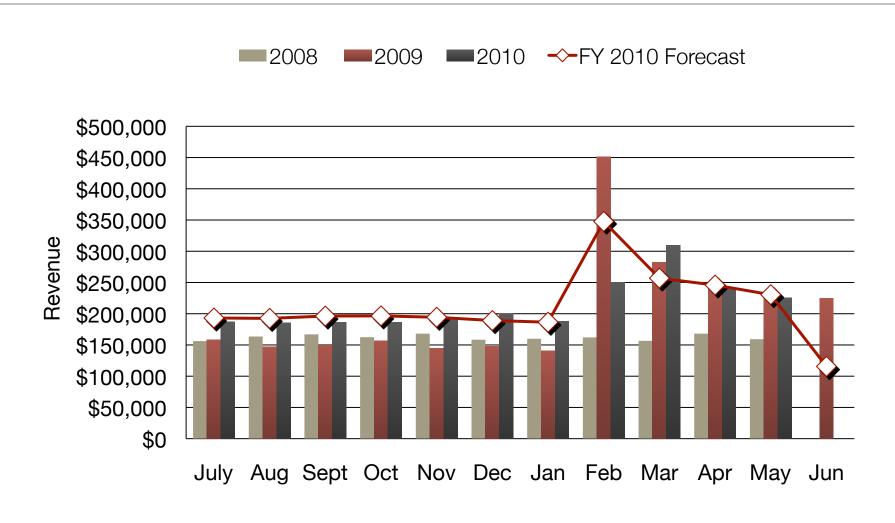


## State Lake Improvement Fund FY 2008-FY 2010 Revenue

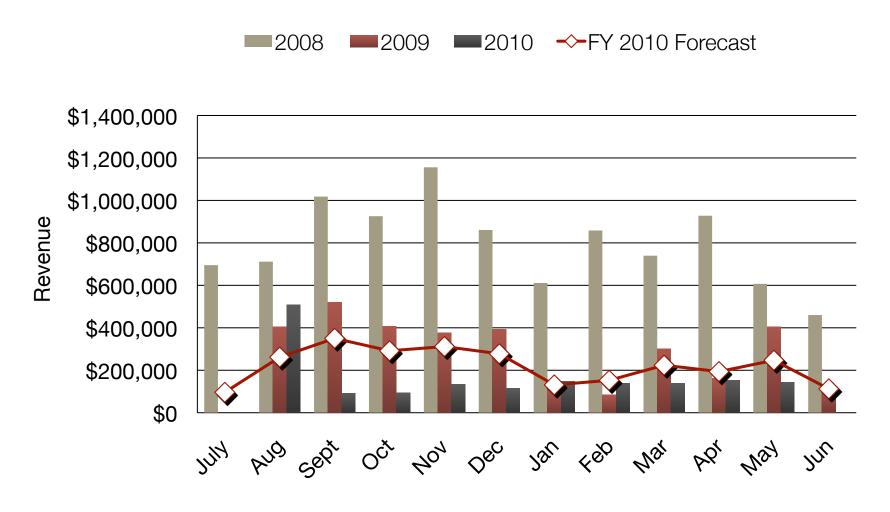




## Off-Highway Vehicle Recreation Fund FY 2008-FY 2010 Revenue



### All Funds Interest Earnings FY 2008-FY 2010 Revenue



## Operating Budgets

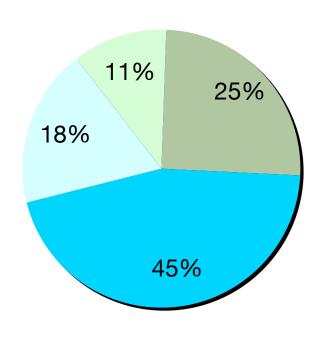
FY 2011, FY 2012 and FY 2013

### **Budget Components**

Agency Fiscal Activity as Intended through Statute, Session Law, and Current Board Policy

## Projected FY 2011 Agency Annual Revenue (\$45.16 Million)

#### Revenue Components

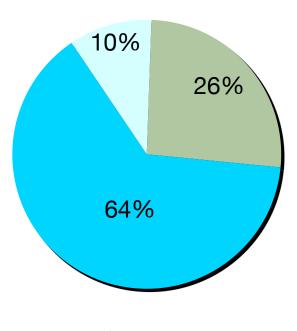


- Appropriated (\$11.39 M)
- Non-Appropriated (\$8.33 M)
- Federal (\$4.99 M)
- Land Conservation Fund (\$20.46 M)

- Appropriated
- Land Conservation
- Non-Appropriated
- Federal

## Projected FY 2011 Agency Annual Allocated Expenditures



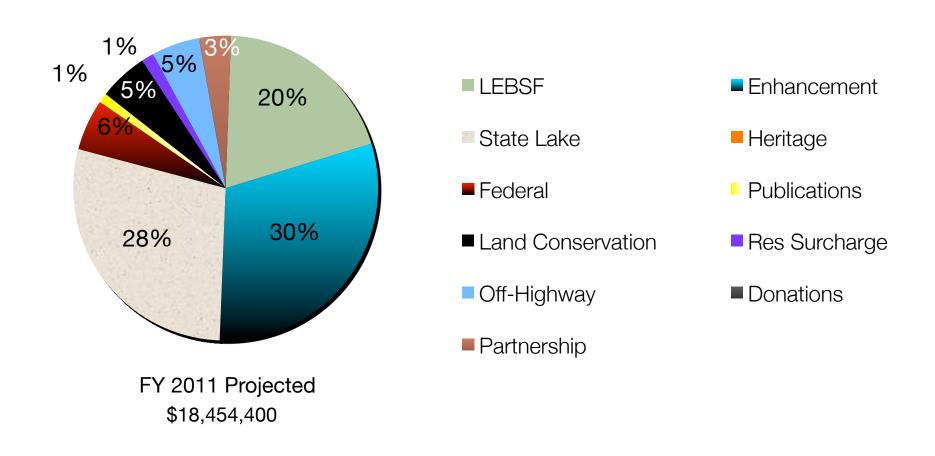


- Operations (\$18.45 M)
- Grants\* (\$44.57 M)
- Capital Projects (\$7.2 M)

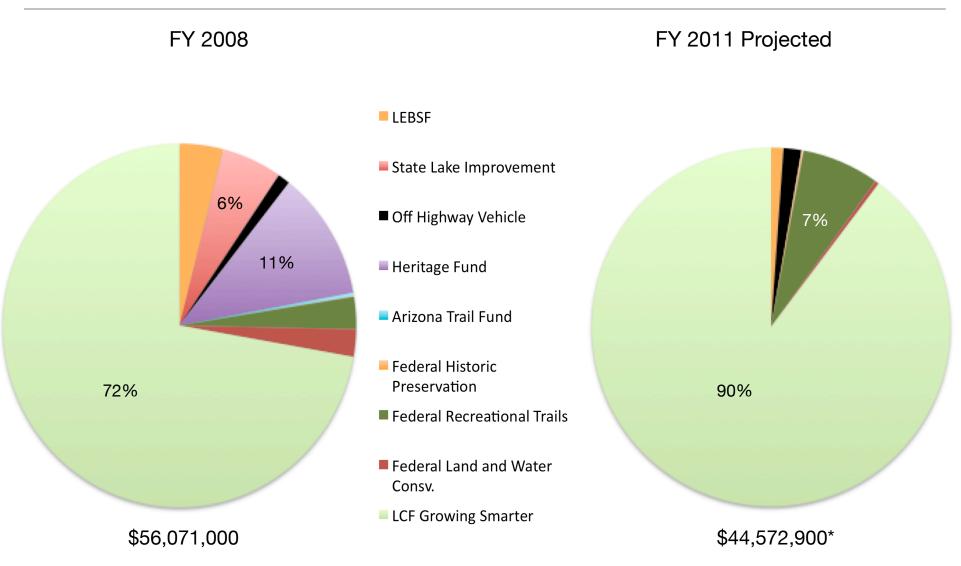
Agency Category of Activity

Operations Grants Capital Projects

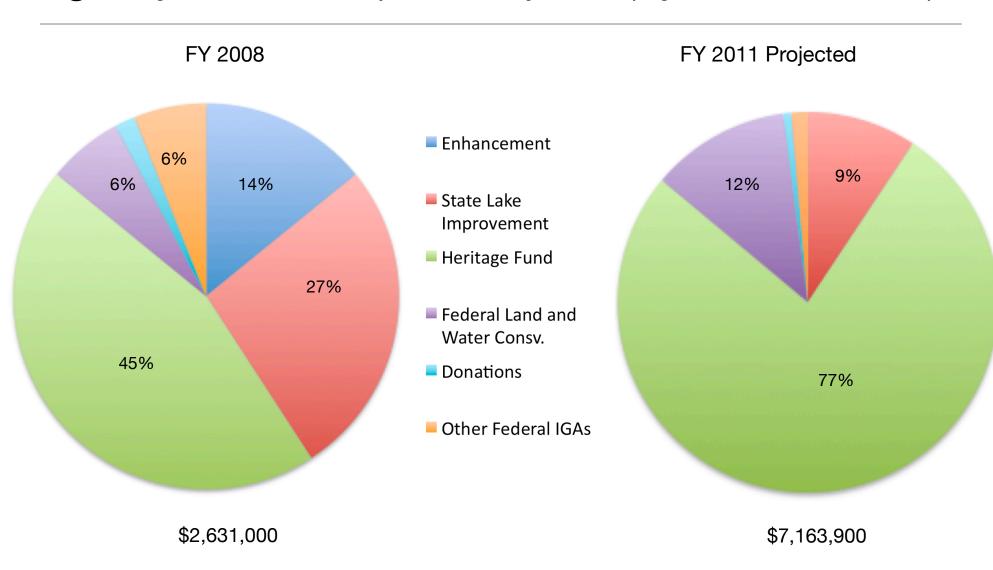
## Projected FY 2011 Agency Annual Operating Expenditures (by Fund Source)



## FY 2008 and Projected FY 2011 Comparison Agency Annual Grants (by Fund Source)



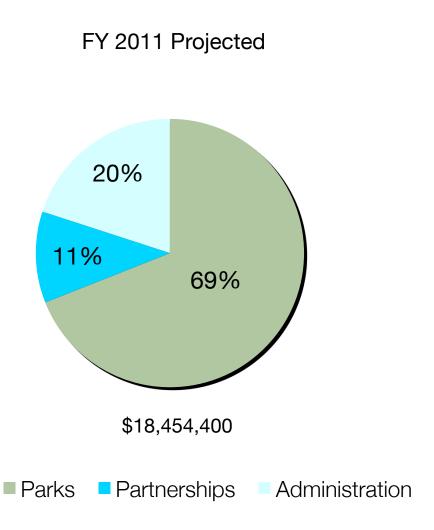
## FY 2008 and Projected FY 2011 Comparison Agency Annual Capital Projects (by Fund Source)



### Operating Funds

- Parks Division Programs
- Partnerships Division Programs
- Administration Division

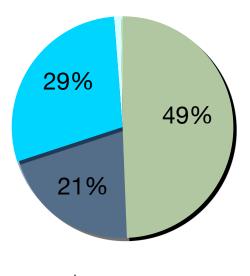
## Projected FY 2011 Operating Expenditures by Program



- Parks (\$12.65 M)
  - Operations
  - Development
- Partnerships (\$2.07 M)
  - Public Information
  - Historic Preservation
  - Resources-Public Programs
- Administration (\$3.73 M)
  - Director's Office
  - Admin Services
  - Agency Support

## Projected FY 2011 Operating Expenditures by Category

#### FY 2011 Projected



- \$18,454,400
- Salary
- Employee Related Expenses
- Other Operating
- **P&O**
- Travel

- Personnel Services (\$8.80 M)
- Employee Related Expenses (\$3.78 M)
- Other Operating (\$5.54 M)
- Professional & Outside Services (\$274 K)
- Travel (\$64 K)

## Appropriated Funds FY 2011 Operating Budgets using Budgeted Revenue

#### (\$million)

Fund	Amount						
General Fund	\$ 0.00						
Enhancement	\$ 5.59						
Res Surcharge	\$ 0.24						
LEBSF	\$ 3.64						
Operating Budget	\$ 9.47						

### Non-Appropriated Funds FY 2011 Operating Budgets Using Budgeted Revenue

#### (\$million)

Fund	Amount
Heritage	\$ 0.02
OHV	\$ 0.94
Partnerships	\$ 0.62
SLIF	\$ 5.25
Publications	\$ 0.19
LCF Interest	\$ 0.95
Federal Funds	\$ 1.00
Donations Fund	\$ 0.01
<b>Operating Budget</b>	\$ 8.98

## Combined Appropriated and Non-Appropriated Recommended FY 2011 Operating Budget

#### (\$million)

Fund	Amount
Appropriated	\$ 9.47
Non-Appropriated Funds	\$ 8.98
Total Agency Operating	\$ 18.45

## FY 2011 Estimated Operational Cash Flow

<u>Fund Source</u>	<u>Op</u>	FY 2011 Estimated Beginning erational Cash Balance	1 -	FY 2011 Estimated Revenue for Operations	<u>Se</u>	Y 2011 7th Special ssion FRATs nd EBTs to perational Cash	<u> </u>	FY 2011 Estimated Operating Expenditures	<u>c</u>	FY 2011 Estimated Ending Operational ash Balance
Agency-Wide Operations:										
Reservation Surcharge Fund	\$	75,000	\$	340,000	\$	(96,600)	\$	(243,400)	\$	75,000
State Lake Improvement Fund	\$	3,589,400	\$	4,900,000	\$	(873,500)	\$	(5,250,000)	\$	2,365,900
Law Enforcement Boating Safety Fund	\$	2,136,500	\$	1,500,000	\$	-	\$	(3,636,500)	\$	-
Enhancement Fund	\$	3,706,100	\$	9,050,000	\$	(1,954,800)	\$	(5,590,200)	\$	5,211,100
Off-Highway Vehicle Fund	\$	-	\$	692,100	\$	-	\$	(692,100)	\$	-
Heritage Fund	\$	10,000	\$	10,000	\$	-	\$	(20,000)	\$	-
Land Conservation Fund	\$	-	\$	455,000	\$		\$	(455,000)	\$	
Subtotal Agency-Wide Operations	\$	9,517,000	\$	16,947,100	\$	(2,924,900)	\$	(15,887,200)	\$	7,652,000
Special Program Operations:										
Federal Funds	\$	784,600	\$	868,100	\$	-	\$	(1,000,000)	\$	652,700
Off-Highway Vehicle Fund - Program Operations	\$	-	\$	300,000	\$	(50,300)	\$	(249,700)		-
Land Conservation - Program Operations	\$	500,000	\$	-	\$	-	\$	(500,000)		-
Partnerships Fund	\$	215,900	\$	617,700	\$	(68,300)	\$	(617,700)	\$	147,600
Donations Fund Interest	\$	175,600	\$	3,900	\$	(19,700)	\$	(10,000)	\$	149,800
Publications & Souvenirs Fund	\$	125,800	\$	250,000	\$	(60,200)	\$	(189,800)	\$	125,800
Subtotal Special Program Operations	\$	1,801,900	\$	2,039,700	\$	(198,500)	\$	(2,567,200)	\$	1,075,900
Total Agency Operations	\$	11,318,900	\$	18,986,800	\$	(3,123,400)	\$	(18,454,400)	\$	8,727,900

## FY 2012 Estimated Operational Cash Flow

<u>Fund Source</u>	Ор	FY 2012 Estimated Beginning erational Cash Balance	<u>F</u>	FY 2012 Estimated Revenue for Operations	Se	Special Special ession FRATs and EBTs to Operational Cash	<u>E</u> :	FY 2012 Estimated Operating xpenditures	<u>E</u> <u>O</u>	FY 2012 Estimated Ending perational sh Balance
Agency-Wide Operations:										
Reservation Surcharge Fund	\$	75,000	\$	340,000	\$	-	\$	(340,000)	\$	75,000
State Lake Improvement Fund	\$	2,365,900	\$	4,900,000	\$	-	\$	(5,250,000)	\$	2,015,900
Law Enforcement Boating Safety Fund	\$	-	\$	-	\$	-	\$	-	\$	-
Enhancement Fund	\$	5,211,100	\$	9,050,000	\$	-	\$	(9,994,600)	\$	4,266,500
Off-Highway Vehicle Fund	\$	-	\$	692,100	\$	-	\$	(692,100)	\$	-
Heritage Fund	\$	-	\$	-	\$	-	\$	-	\$	-
Land Conservation Fund	\$	_	\$	-	\$	-	\$	-	\$	-
Subtotal Agency-Wide Operations	\$	7,652,000	\$	14,982,100	\$	-	\$	(16,276,700)	\$	6,357,400
Special Program Operations:										
Federal Funds	\$	652,700	\$	868,100	\$	-	\$	(1,000,000)	\$	520,800
Off-Highway Vehicle Fund - Program Operations	\$	-	\$	300,000	\$	-	\$	(300,000)	\$	-
Land Conservation - Program Operations	\$	-	\$	-	\$	-	\$	-	\$	-
Partnerships Fund	\$	147,600	\$	617,700	\$	-	\$	(617,700)	\$	147,600
Donations Fund Interest	\$	149,800	\$	3,900	\$	-	\$	(10,000)	\$	143,700
Publications & Souvenirs Fund	\$	125,800	\$	250,000	\$	_	\$	(250,000)	\$	125,800
Subtotal Special Program Operations	\$	1,075,900	\$	2,039,700	\$	-	\$	(2,177,700)	\$	937,900
Total Agency Operations	\$	8,727,900	\$	17,021,800	\$		\$	(18,454,400)	\$	7,295,300

## FY 2013 Estimated Operational Cash Flow

Fund Source	FY 2013 Estimated Beginning erational Cash Balance	R	FY 2013 Estimated evenue for operations	Ses ar	Y 2013 7th Special ssion FRATs d EBTs to perational Cash	<u>E</u>	FY 2013 Estimated Operating Expenditures	0	FY 2013 Estimated Ending perational sh Balance
Agency-Wide Operations:									
Reservation Surcharge Fund	\$ 75,000	\$	340,000	\$	-	\$	(340,000)	\$	75,000
State Lake Improvement Fund	\$ 2,015,900	\$	4,900,000	\$	-	\$	(5,250,000)	\$	1,665,900
Law Enforcement Boating Safety Fund	\$ -	\$	-	\$	-	\$	-	\$	-
Enhancement Fund	\$ 4,266,500	\$	9,050,000	\$	-	\$	(9,994,600)	\$	3,321,900
Off-Highway Vehicle Fund	\$ -	\$	692,100	\$	-	\$	(692,100)	\$	-
Heritage Fund	\$ -	\$	-	\$	-	\$	-	\$	-
Land Conservation Fund	\$ 	\$		\$		\$		\$	_
Subtotal Agency-Wide Operations	\$ 6,357,400	\$	14,982,100	\$	-	\$	(16,276,700)	\$	5,062,800
Special Program Operations:									
Federal Funds	\$ 520,800	\$	868,100	\$	-	\$	(1,000,000)	\$	388,900
Off-Highway Vehicle Fund - Program Operations	\$ -	\$	300,000	\$	-	\$	(300,000)	\$	-
Land Conservation - Program Operations	\$ -	\$	-	\$	-	\$	-	\$	-
Partnerships Fund	\$ 147,600	\$	617,700	\$	-	\$	(617,700)	\$	147,600
Donations Fund Interest	\$ 143,700	\$	3,900	\$	-	\$	(10,000)	\$	137,600
Publications & Souvenirs Fund	\$ 125,800	\$	250,000	\$		\$	(250,000)	\$	125,800
Subtotal Special Program Operations	\$ 937,900	\$	2,039,700	\$	-	\$	(2,177,700)	\$	799,900
Total Agency Operations	\$ 7,295,300	\$	17,021,800	\$	_	\$	(18,454,400)	\$	5,862,700

## FY 2011- FY 2013 Agency Operating Budget by Category of Expense

Category of Expense	FY 2011	FY 2012	FY 2013
	Operating Budget Request	Operating Budget Request	Operating Budget Request
Personal Services Employee Related Expenditures (ERE)	\$ 8,797,700 \$ 3,778,200	\$ 8,797,700 \$ 3,778,200	\$ 8,797,700 \$ 3,778,200
Subtotal Personal Services and ERE	\$ 12,575,900	\$ 12,575,900	\$ 12,575,900
Professional and Outside Services In-State Travel Out-of-State Travel Other Operating Expenditures Non-Capital Equipment	\$ 273,500 \$ 58,900 \$ 5,000 \$ 5,182,400 \$ 58,700	\$ 273,500 \$ 58,900 \$ 5,000 \$ 5,182,400 \$ 58,700	\$ 273,500 \$ 58,900 \$ 5,000 \$ 5,182,400 \$ 58,700
Capital Equipment	\$ 300,000	\$ 300,000	\$ 300,000
Subtotal All Other Operating	\$ 5,878,500	\$ 5,878,500	\$ 5,878,500
Total Annual Agency Operating Budget	<u>\$ 18,454,400</u>	<u>\$ 18,454,400</u>	\$ 18,454,400

## FY 2011 - FY 2013 Agency Operating Budget by Fund (Recommended Board Action)

		FY 2009		FY 2010		FY 2011		FY 2012		FY 2013
	Original Budget Before Sweeps		Per 4-21-10 Board Action			Operating Budget Estimate	-	Operating Budget Request	_	Operating Budget Request
General Fund	\$	8,338,200	\$	_	\$	_	\$	_	\$	
Reservation Surcharge Fund	\$	548,000	\$	307,400	\$	243,400	\$	340,000	\$	340,000
Enhancement Fund	\$	7,344,000	\$	7,762,200	\$	5,590,200	\$	9,994,600	\$	9,994,600
Law Enforcement Boating Safety Fund	-	7,044,000	\$	7,702,200	\$	3,636,500	\$	-	\$	-
Federal Historic Preservation Fund	\$	940,000	\$	832,800	\$	896,500	\$	896,500	\$	896,500
Federal Recreational Trails Fund	\$	125,000	\$	97,000	\$	103,500	\$	103,500	\$	103,500
State Lake Improvement	\$	3,150,000	\$	5,294,200	\$	5,250,000	\$	5,250,000	\$	5,250,000
Off-Highway Vehicle - Program Admin.		360,000	\$	261,500	\$	249,700	\$	300,000	\$	300,000
Off-Highway Vehicle - Agency Operatin		692,100	\$	692,100	\$	692,100	\$	692,100	\$	692,100
AHF - Interest	\$	2,000,000	\$	1,270,000	\$	20,000	\$	-	\$	-
AHF - Acquisition and Development	\$	_,	\$	187,400	\$	-	\$	_	\$	_
AHF - Environmental Education	\$	615,000	\$	907,400	\$	_	\$	_	\$	_
AHF - Natural Areas Oper. & Mgmt.	\$	555,000	\$	345,900	\$	_	\$	-	\$	_
AHF - Trails	\$	_	\$	100,000	\$	_	\$	-	\$	_
AHF - Historic Preservation	\$	-	\$	69,000	\$	-	\$	-	\$	-
Land Conservation - Program Admin.	\$	500,000	\$	500,000	\$	455,000	\$	-	\$	-
Land Conservation - Agency Operating	\$	_	\$	1,255,000	\$	500,000	\$	-	\$	-
Partnerships Fund	\$	207,400	\$	112,400	\$	617,700	\$	617,700	\$	617,700
Donations Fund Interest	\$	265,000	\$	10,000	\$	10,000	\$	10,000	\$	10,000
Publications & Souvenirs Fund	\$	650,000	\$	462,500	\$	189,800	\$	250,000	\$	250,000
<b>Total Annual Agency Operating Budget</b>	<u>\$</u>	26,289,700	<u>\$</u>	20,466,800	<u>\$</u>	18,454,400	<u>\$</u>	18,454,400	<u>\$</u>	18,454,400

### Capital Projects

Capital Improvement Plan FY 2011

### FY 2011 Capital Improvement Plan Summary

	He	ritage Fund	Federal				
PARK	A&I	D, LRSP, HP	LWCF	SLIF	[	Donations	TOTAL
Buckskin	\$	255,000	\$ -	\$ 72,000	\$	-	\$ 327,000
Buckskin/River Island	\$	320,000	\$ 518,900	\$ -	\$	-	\$ 838,900
Jerome	\$	357,000	\$ -	\$ -	\$	-	\$ 357,000
Lost Dutchman	\$	861,400	\$ 327,700	\$ -	\$	-	\$ 1,189,100
Red Rock	\$	15,000	\$ -	\$ -	\$	-	\$ 15,000
Riordan	\$	30,000	\$ -	\$ -	\$	-	\$ 30,000
Slide Rock	\$	65,000	\$ -	\$ -	\$	-	\$ 65,000
Sonoita Creek	\$	54,800	\$ -	\$ -	\$	-	\$ 54,800
Tonto CIP	\$	15,000	\$ -	\$ -	\$	-	\$ 15,000
Tonto Lease \1	\$	980,600	\$ -	\$ -	\$	-	\$ 980,600
Multi-Parks	\$	2,546,200	\$ -	\$ 595,300	\$	50,000	\$ 3,191,500
TOTAL	\$	5,500,000	\$ 846,600	\$ 667,300	\$	50,000	\$ 7,063,900

\1 Tonto includes final COP lease purchase payments of \$373,800 for FY 2011 and \$606,800 for FY 2012

Heritage Fund A&D – (Acquisition and Development) Heritage Fund LRSP – (Local Regional State Park) Heritage Fund – HP (Historic Preservation)

Federal LWCF – (Land and Water Conservation Fund) SLIF – (State Lake Improvement Fund)

### FY 2011 Status of Park and Program Donations

Total Donation Fund	\$	525,939			
	-	,	Agency / Director's Office Acc	our	nts:
Partnerships Accounts:			Interest Account	\$	174,669
Recreational Trails	\$	1,878	Mucklow Bequest	\$	1,000
State Historic Preservation Office	\$	4,150	Forrest Bequest	\$	143,052
Subtotal Partners	\$	6,028	Subtotal Director's Office	\$	318,721
Pa	ark	s Division	Accounts:		
Alamo Lake	\$	5,609	Oracle	\$	7,169
Buckskin Mountain	\$	4,364	Patagonia Lake	\$	3,227
Catalina	\$	1,840	Picacho Peak	\$	2,172
Cattail Cove	\$	945	Red Rock	\$	8,328
Dead Horse Ranch	\$	4,571	Riordan Mansion	\$	15,630
Fool Hollow Lake	\$	16,620	Roper Lake	\$	611
Fort Verde	\$	7,654	San Rafael	\$	5,507
Homolovi Ruins	\$	16,027	Slide Rock	\$	3,802
Jerome	\$	5,177	Tombstone Courthouse	\$	6,195
Kartchner Caverns	\$	19,036	Tonto Natural Bridge	\$	6,101
Lake Havasu	\$	7,975	Tubac Presidio	\$	10,422
Lost Dutchman	\$	7,017	Verde River Greenway	\$	71
Lyman Lake	\$	3,278	Yuma Quartermaster Depot	\$	5,042
McFarland	\$	15,351	Yuma Territorial Prison	\$	11,451
			Subtotal Parks	\$	201,190

### SHPO Work Plan

State Historic Preservation Office Work Plan FY 2011

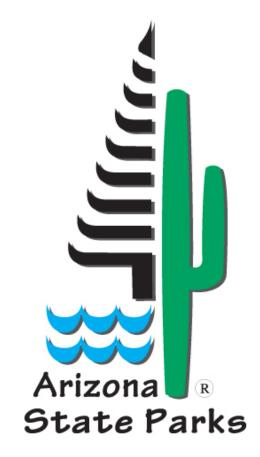
#### State Historic Preservation Office -WORK PLAN

Approval of Work Plan is required for agency to receive Federal Grant money

Work falls under the following categories:

Program administration, compliance, survey and inventory, National and State Registers of Historic Places, planning, grants, Certified Local Governments, Tax Incentives, Public Education and Technical Assistance.

# Arizona State Parks Board June 15, 2010



AZStateParks.com